Republic of the Philippines
CITY GOVERNMENT OF MUNTINLUPA
Sangguniang Panlungsod ng Muntinlupa

OFFICE OF THE SECRETARY
TO THE SANGGUNIANG PANLUNGSOD NG MUNTINLUPA
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FROM THE ORIGINAL
DATE: 22 APR 2025 BY: Julia Siaboc

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COUN. ATTY. RACHEL C. ARCIAGA

COUN. IVEE RHIA ARCIAGA-TADEFA

U.P. LAW CENTER
OFFICE of the NATIONAL ADMINISTRATIVE REGISTER
Administrative Rules and Regulations
REGISTERED
APR 25 2025
NUMBER: 25-0473
TIME: BY:

COUN. ALLAN REY A. CAMILON

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COUN. JONAS ANGELO L. ABADILLA

ORDINANCE No. 2024-222

AN ORDINANCE INSTITUTIONALIZING THE MAMAMAYAN AT PAMILYA LABAN SA DROGA (MAPALAD) REINTEGRATION PROGRAM AS A MECHANISM TO ADDRESS THE PROBLEM OF SUBSTANCE USE AND ABUSE IN THE CITY OF MUNTINLUPA.

****

Sponsored by: ***Hon. Coun. Alexson V. Diaz***
Hon. Coun. Atty. Raul R. Corro
Hon. Coun. Paty Katy C. Boncayao
Hon. Coun. Atty. Rachel Katriel Ann C. Arciaga
Hon. Coun. Ivee Rhia Arciaga-Tadefa
Hon. Coun. Allan Rey A. Camilon
Hon. Coun. Jedidiah R. Presnedi, LPT
Hon. Coun. Ting D. Niefes
Hon. Coun. Mark Lester M. Baes
Hon. Coun. Francis Ian T. Bagatsing
Hon. Coun. Engr. Mamerto T. Sevilla, Jr.
Hon. Coun. Engr. Marissa C. Rongavilla
Hon. Coun. Engr. Arlene D. Hilapo
Hon. Coun. Cornelio M. Martinez
Hon. Coun. Rodolfo W. Moldez, Jr.
Hon. Coun. Allen F. Ampaya-LB President
Hon. Coun. Jonas Angelo L. Abadilla – SK Federation President

****

WHEREAS, Section 2 of RA 9165 otherwise known as the Comprehensive Dangerous Drugs Act of 2002 provides "that the State shall adopt as its policy to safeguard the integrity of its territory and the well being of its citizenry particularly the youth from the harmful effects of dangerous drugs xxx. It shall likewise provide mechanism or measures to integrate into society individuals who have fallen victims to drug abuse or dangerous drug dependence through sustainable programs of treatment and rehabilitation;"

WHEREAS, the Department of Interior and Local Government (DILG) issued Memorandum Circular No. 2012-94 "Strengthening the City, Municipal and Barangay Anti-Drug Abuse Councils(BADAC)" and Sec. 51 of RA 9165 reiterated that the concerned LGU must allocate a substantial portion of their budget to assist in or enhance the enforcement of RA 9165;

WHEREAS, the Dangerous Drugs Board (DDB) issued Board Regulation No. 4, series 2016 providing for the Guidelines on Oplan Sagip for Voluntary Surrendered and Monitoring Mechanisms of Barangay Anti-Drug Abuse Campaigns.

WHEREAS, Sec 51 of RA 9165 states that "The Local Government Units (LGUs) shall appropriate a substantial portion of their respective annual budgets to assist in or enhance the enforcement of the Act giving priority to preventive or educational programs and the rehabilitation or treatment of drug dependents;

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WHEREAS, there is a need to provide proficiency training and workshops to Drug Abuse Prevention and Control Office (DAPCO) and BADAC Staff to empower them in managing surrenderees and enable them to cater a meaningful and effective Community Based Intervention Programs in preparation for their eventual re-integration into the mainstream of the society;

WHEREAS, the **Mamamayan at Pamilya Laban sa Droga (MAPALAD)** Program of the City of Muntinlupa be institutionalized as the City's Community-Based Treatment and Rehabilitation program, providing special training for its implementers, establishing a system for proper program flow until the PWUD is reintegrated back into society and providing funds therefore;

NOW, THEREFORE, BE IT ORDAINED, AS IT IS ORDAINED, by the **10th Sangguniang Panglungsod of Muntinlupa**, in Session assembled that,

SECTION 1. ***Title***. Institutionalization of the Mamamayan at Pamilya Laban sa Droga (MAPALAD) Program as the official Community Based Drug Rehabilitation Program of the City of Muntinlupa.

SECTION 2. *Scope*. MAPALAD Program will be implemented in the Nine (9) Barangays of the City in accordance to the National Government's thrust on illegal drugs.

Periodic Proficiency Training and specialized workshops shall be undertaken by DAPCO staff as the Coordinating Office and the Barangay Anti Drug Abuse Councils (BADACs) as ground level implementers and for other stakeholders as well.

SECTION 3. *Definition of Terms*. As used herein, the following terms shall mean as indicated:

1. **After Care Program**- 18-month court mandated continuing intervention for patients released from In House Treatment and Rehabilitation. This program also applies to finishers of the Community Based Treatment and Rehabilitation basically aimed at preparing Recovering PWUDS for reintegration into their families and their community.

2. **ASSIST- Alcohol Smoking and Substance Involvement Screening Test** was developed for the World Health Organization (WHO as a technical tool to assist with early identification of substance use related health risks and substance use disorders in primary health care, general medical care and other settings.

3. **BADAC**- Barangay Anti-Drug Abuse Councils (DILG MC No. 1999-236), a barangay based Body headed by the Chairman of each Barangay to take responsibility of the drug situation within their area of jurisdiction.

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4. **TRC Treatment and Rehabilitation Center**- Any of the treatment and rehabilitation centers which will undertake treatment, aftercare and follow-up treatment of drug dependents. It includes institutions, agencies and the like whose purposes are: the development of skills, arts and technical know-how, counseling and/or inculcating civic, social and moral values to drug dependent patients, with the aim of weaning them away from dangerous drugs and keeping them drug free, adapted to their families and peers and re-adjusted into the community as law abiding, useful and productive citizens;

5. **Community Based Treatment and Rehabilitation Program –** are programs intended for drug users who do not need medical or professional treatment and rehabilitation by commission to DOH TRC Centers and done in the community or barangay level.

6. **Dangerous Drugs** - include those listed in the Schedules annexed to the 1991 Single Convention on Narcotic Drugs as amended by the 1972 Protocol and in the schedules annexed to the 1971 Single Convention on Psychotropic Substances as enumerated in the annex which is an integral part of RA9165;

7. **Drug Dependence** – refers to a cluster of physiological, behavioral and cognitive phenomena of variable intensity, in which the use of psychoactive drug takes on a high priority thereby involving among others, a strong desire or a sense of compulsion to take the substance and the difficulties in controlling substance-taking behavior in terms of its onset, termination or level of use.

8. **Drug Dependent or Regular User** – refers to a person who periodically consumes or administers or allows others to administer to him dangerous drugs and substances and has acquired a marked psychological and/or physical dependence on these substances which has gone beyond a state of voluntary control;

9. **DOH Accredited Physician** - a physician with background experience on psychological/behavioral medicine whose application has been approval and duly authorized by the DOH to conduct dependency examination and treatment on persons believed to be using dangerous drugs.

10. **Drug Dependency Examination (DDE)** - is the assessment conducted by any of the DOH Accredited physician on the suspected drug user-employee in order to determine the extent of his drug-taking behavior for which other diagnostic tools may be employed as the attending doctor may deem necessary and appropriate.

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11. **GINHAWA Program**- General Intervention on Health and Wellbeing Awareness, a brief intervention for low risk PWUDs.

12. **High Risk**- scored higher than 26 in ASSIST, will be referred to a DOH Accredited Physician for Drug Dependency Examination.

13. **KKDK**- Katatagan, Kalusugan at Damayan sa Komunidad, an evidence-based program intended for Moderate Risk PWUDs.

14. **Low Risk**- scored 0-3 in ASSIST to be given Brief intervention.

15. **MAPALAD Program**- means Mamamayan at Pamilya Laban sa Droga Program devised by the local government of Muntinlupa under DAPCO to urgently address the drug situation in the City.

16. **Mild Substance Use Disorder**- a minimum of two (2) to three (3) criteria had been met. Similar to experimental and occasional users.

17. **Moderate Risk** – scored 4-25 in ASSIST and to be given Community Based Drug Rehabilitation for a period of 3-6 months.

18. **PWUD** – abbreviation for Person who use drugs, is a person who uses or administer to him or allows others to administer to him dangerous drugs without medical approval.

19. **Rehabilitation** - a dynamic process including aftercare and follow-up treatment directed towards the physical, emotional/psychological, vocational, social and spiritual change of a drug dependent to enable him/her to live without dangerous drugs, enjoy the fullest life compatible with his capabilities and potentials and render him/her able to become a law abiding and productive member of the community

20. **Republic Act 9165** - refers to the Comprehensive Dangerous Drugs Act of 2002;

21. **Severe Substance Use Disorder** – if six (6) or more criteria have been met which is equivalent to an abuser and substance dependent individual.

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22. **Training-** refers to specialized education to be given to program implementers to capacitate them in handling surrenderees.

23. **Treatment** - is the medical service rendered to a patient for the effective management of physical and mental conditions arising from his/her drug use;

24. **TRC –** refers to Treatment and Rehabilitation Centers.

25. **Voluntary submission** - refers to the act of an individual or his parent, sibling spouse or guardian to submit himself/herself for rehabilitation.

SECTION 4. Creation of Local Assessment Team of the City Government. A Local Assessment Team shall be created to assess the development of the program and plan for its improvement:

A. Composition:

1. DAPCO. The Office with Primary Responsibility (OPR) for the Community Based Treatment and Rehabilitation. In charge of the Assessment of the Training needs of BADACs and continuing education of all personnel handling the MAPALAD Program.

2. DAPCO shall extend assistance in the screening of patients for Community Based Treatment and Rehabilitation if there is a scheduled mass Screening. It shall also supervise the entire rehabilitation process including the After Care Treatment and Monitoring of drug patients.

3. City Health Office thru the DOH Accredited Physician. For the Medical Check Up and examination and Certification as to the intensity or level of dependence of a patient or Drug Dependency Examination (DDE) of those initially screened to be Severe and High risk.

4. City Social Welfare and Development Office (CSWDO). For the aftercare program of PWUDs temporarily released from TRCs and will be in charge of implementing After Care and Re- Integration programs that may involve profiling, monitoring of development and reporting of patient's compliance/non-compliance and completion/non-completion of the program;

5. City Budget Officer and City Accountant. For guidance, facilitation and audit of all financial transactions for the efficient flow of the MAPALAD Program.

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6. Chairmen of the Barangay Anti Drug Abuse Council (BADAC) of each Barangay and BADAC Facilitators as recipients of needed specialized trainings as assistance for the implementation of the CBDRP and monitoring of patients in the community.

   A. Trainings and Conduct of Meetings. DAPCO, BADAC and the Local Assessment Team shall attend and/or organize trainings relevant to the acquisition and enhancement of necessary skills for empowerment and effective implementation of the MAPALAD Program in the City.

   B. MAPALAD Participants Tracking Program. DAPCO and BADAC shall be tasked with the Monitoring of the MAPALAD participants during and after the program implementation. This is to ensure PWUDs are assisted in finding employment or livelihood to sustain themselves and their families and prevent relapse into dependency.

SECTION 5. The MAPALAD Program

A. This program is a comprehensive and holistic community based drug treatment and rehabilitation program initiated by the City Government of Muntinlupa for persons who use drugs (PWUDs)

B. Four Phases of the program:

a. Phase 1: Invitation, accommodation and Screening of PWUDs
b. Phase 2: Program Intervention to PWUDs
c. Phase 3: After Care and Re-integration Program
d. Phase 4: Monitoring and Evaluation of program

C. Community Based Intervention Program to be implemented by BADACs:

Stage 1. Reaching out to PWUDs through Invitation Letters and Accommodation of walk-in clients.

Stage 2. Reception. PWUDs who voluntarily surrendered to the Barangay are invited to the Barangay Hall to fill up Intake Forms. Minors are referred to the CSWDO for assessment and appropriate action

Stage 3. Screening and Assessment. Patients' level of severity will be classified using ASSIST, CRAFFT and SRQ into: Low, Moderate and High affected done by DOH Accredited SBIRT Providers. This includes on the spot drug testing.

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Stage 4. Medical Assessment. Medical Officer shall conduct Medical And Dental Check-up to check and record health concerns of patients.

Stage 5. Drug Dependency Examination for severely affected patients. This is done by the DOH Accredited Physician to validate the High Risk Screening Assessment done by DOH trained DAPCO and/or BADAC personnel and other trained SBIRT providers, Classifying them as with Mild, Moderate and Severe Substance Dependence.

Stage 6. Processing for Rehabilitation of those classified to be with Severe Dependence by orienting patient and their family member of Sec. 54 of RA 9165 on Voluntary Submission Program and Sec. 61 under Compulsory Confinement of a drug dependent. This is done by the Treatment and Rehabilitation Division of DAPCO;

Stage 7. Intervention. This may include ***a) GINHAWA General Intervention on Health and Wellbeing Awareness for low risk patients, b) Katatagan Kalusugan at Damayan sa Komunidad (KKDK) as a drug recovery module for moderately affected patients, c)Spiritual Counselling/Coaching by volunteer Religious Organizations for meaningful guidance towards positive change in character, d)Health Advocacies, e)Counseling/coaching, f)Life Skills, g)Recovery Skills, and h) Wellness activities.***

Stage 8. After Care Program (ACP). The first three (3) months are covered by the MOA with DOH TRC Bicutan and 15 months will be completed under the Yakap Bayan Program of the CSWDO. This would entail the utilization of the KKDK After Care Intervention Program and the Yakap Bayan Aftercare Modules and other activities/mechanisms for monitoring.

Stage 9. Reintegration Programs. These are wrap around services given after the Intervention program:

a) Referral for Education, Training and Grant of Aids. BADACs, thru their Chairman can recommend PWUDs to become recipients of Dagdag Puhunan Programs, for skills training at the Muntinlupa City Training Institute-TESDA, DA-ESO for livelihood trainings, avail of free Tertiary Educaiton at Pamantasan ng Lungsod ng Muntinlupa, avail of the Alternative Learning System and also apply their primary and secondary children for scholarships in the City.

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b) Livelihood Assistance-SiKap or Simulang Kapital provides opportunity for skilled RPWUDs to avail of start-up capital to begin a home based or small- scale business.
c) Referral for work thru PESO and other partner private companies.

Stage 10. Assimilation. Upon the discretion of the Chairman of each BADAC, PWUDs who have successfully finished their Intervention Program can be hired to form part of the Barangay Work Force. They may also be recommended to partner Private companies for hiring.

Stage 11. Monitoring and Reporting. All PWUDs who completed the Community Based Intervention Program shall be monitored by the Barangay to ensure that their transformation is continuous, extending necessary assistance as the need arise. PWUDs who returned to their addictive habit will be reported to the PNP for appropriate action.

SECTION 6. ***Continuing Training.*** To ensure the effectivity and efficiency of the Program, DAPCO will conduct training and skills enhancement of the CBDRP-MAPALAD implementers and the printing of treatment booklets, worksheets, handouts, posters, reading materials, Intervention materials, tarpaulins shall be facilitated by the same office.

SECTION 7. ***Enhancement of Social Skills.*** In preparation for their eventual reintegration to their communities, the Program includes provision for socialization like sports fests, movie watching, field trips to museums and group dynamics activities in learning conducive environments for which will be incorporated in the DAPCO Budget annually.

SECTION 8. ***Medical Assistance for those with comorbidity Cases for In House patients and for MAPALAD participants.*** If PWUDs contract disease in direct co-relation to their drug dependence, they may seek medical assistance thru the recommendation of the DOH Accredited Physician or any medical practitioner they are in consult with. Budget for this will be incorporated in the DAPCO Budget annually.

SECTION 9. ***Livelihood Assistance to MAPALAD Graduates.*** All services and assistance to be given to MAPALAD Finishers shall be given opportunity to learn skills by training at MCTI Tesda with Travelling allowance, Livelihood Training from DA-ESO (fund to cover for materials for demonstration), Simulang Kapital (SIKAP) Financial Assistance as seed capital for home based businesses to be repaid with no interest. Budget for this will be incorporated in the DAPCO Budget annually.

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SECTION 10. ***Granting Crisis Assistance for the Treatment and Rehabilitation of those classified with Severe Dependence*** - Granting of financial assistance intended for the Treatment and Rehabilitation of those classified as severely affected or drug dependents shall be thru Ordinance No. 17-081 or Crisis Assistance for the Treatment and Rehabilitation of Indigent Drug Dependents amended by Ordinance No. 18-185 for those recommended for in house or facility based rehabilitation.

SECTION 11. Effectivity. This shall take effect immediately after its publication in the newspaper of local circulation and posting in Muntinlupa website and strategic places in the respective Barangays.

ENACTED, by the ***10th Sangguniang Panlungsod of Muntinlupa*** this **24th** day of **June, 2024**, on its **101st Regular Session**.

I HEREBY CERTIFY, as to the correctness of the foregoing ***Ordinance***.

CECILIA C. LAZARTE
Secretary to the Sanggunian

ATTESTED:

ARTEMIO A. SIMUNDAC
City Vice-Mayor/Presiding Officer

APPROVED:

ROZZANO RUFINO B. BIAZON
City Mayor
Date: 09 JUL 2024

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